WEST VIRGINIA LEGISLATURE

2024 REGULAR SESSION

Introduced

House Bill 4825

By Delegates Horst, Summers, Crouse, McGeehan,

Kimble, Householder, Phillips, Hite, Hardy, W. Clark,

and Willis

[Introduced January 16, 2024; Referred

to the Committee on Agriculture and Natural

Resources then Judiciary]

1 A BILL to amend and reenact §20-1-7 of the Code of West Virginia, 1931, as amended; to amend 2 and reenact §20-7-4 of said code; and to amend said code by adding thereto two new 3 sections, designated §62-1A-12 and §62-1A-13, all relating to warrantless entry of private 4 lands; setting forth limitations of entry onto private lands; clarifying the process for law 5 enforcement entry onto posted private lands; and clarifying the use of surveillance 6 cameras on or near posted private lands searches and seizures on private lands; including 7 the use of an unmanned aerial vehicle to enter or otherwise gather information from private 8 land as a search requiring a search warrant or other recognized exception for searches 9 and seizures in open fields; providing a definition; providing for abolishing the common law 10 open fields doctrine; prohibiting surveillance cameras on private property; and providing 11 exceptions.

Be it enacted by the Legislature of West Virginia:

CHAPTER 20. NATURAL RESOURCES.

ARTICLE 1. ORGANIZATION AND ADMINISTRATION.

§20-1-7. Additional powers, duties and services of director.

In addition to all other powers, duties, and responsibilities granted and assigned to the
 director in this chapter and elsewhere by law, the director may:

(1) With the advice of the commission, prepare and administer, through the various
divisions created by this chapter, a long-range comprehensive program for the conservation of the
natural resources of the state which best effectuates the purpose of this chapter and which makes
adequate provisions for the natural resources laws of the state;

7 (2) Sign and execute in the name of the state by the Division of Natural Resources any 8 contract or agreement with the federal government or its departments or agencies, subdivisions of 9 the state, corporations, associations, partnerships, or individuals: *Provided*, That 10 intergovernmental cooperative agreements and agreements with nongovernmental organizations

2024R2036A

11 in furtherance of providing a comprehensive program for the exploration, conservation, development, protection, enjoyment, and use of the natural resources of the state are exempt from 12 13 the provisions of §5A-3-1 et seq. of this code: Provided, however, That repair, renovation, and 14 rehabilitation of existing facilities, buildings, amenities, and infrastructure necessary to protect 15 public health or safety or to provide uninterrupted enjoyment and public use of state parks, state 16 forests, wildlife management areas, and state natural areas under the jurisdiction of the Division of 17 Natural Resources are exempt from the provisions of §5A-3-1 et seq. of this code. Nothing in this 18 section authorizes new construction of buildings and new construction of recreational facilities as 19 defined in §20-5-4 of this code without complying with the provisions of §5A-3-1 et seq. of this 20 code;

(3) Conduct research in improved conservation methods and disseminate information
 matters to the residents of the state;

(4) Conduct a continuous study and investigation of the habits of wildlife and, for purposes
of control and protection, to classify by regulation the various species into such categories as may
be established as necessary;

(5) Prescribe the locality in which the manner and method by which the various species of
wildlife may be taken, or chased, unless otherwise specified by this chapter;

(6) Hold at least six meetings each year at such time and at such points within the state as,
in the discretion of the Natural Resources Commission, may appear to be necessary and proper
for the purpose of giving interested persons in the various sections of the state an opportunity to be
heard concerning open season for their respective areas, and report the results of the meetings to
the Natural Resources Commission before the season and bag limits are fixed by it;

(7) Suspend open hunting season upon any or all wildlife in any or all counties of the state
with the prior approval of the Governor in case of an emergency such as a drought, forest fire
hazard, or epizootic disease among wildlife. The suspension shall continue during the existence of
the emergency and until rescinded by the director. Suspension, or reopening after such

37 suspension, of open seasons may be made upon 24 hours' notice by delivery of a copy of the
38 order of suspension or reopening to the wire press agencies at the State Capitol;
39 (8) Supervise the fiscal affairs and responsibilities of the division;

40 (9) Designate such localities as he or she shall determine to be necessary and desirable41 for the perpetuation of any species of wildlife:

42 (10) Enter Subject to the limitations set forth in §20-7-4 of this code, enter private lands to
43 make surveys or inspections for conservation purposes, to investigate for violations of provisions
44 of this chapter, to serve and execute warrants and processes, to make arrests, and to otherwise
45 effectively enforce the provisions of this chapter;

46 (11) Acquire for the state in the name of the Division of Natural Resources by purchase,
47 condemnation, lease or agreement, or accept or reject for the state, in the name of the Division of
48 Natural Resources, gifts, donations, contributions, bequests, or devises of money, security, or
49 property, both real and personal, and any interest in such property, including lands and waters,
50 which he or she deems suitable for the following purposes:

51 (A) For state forests for the purpose of growing timber, demonstrating forestry, furnishing or
 52 protecting watersheds, or providing public recreation;

(B) For state parks or recreation areas for the purpose of preserving scenic, aesthetic,
scientific, cultural, archaeological, or historical values or natural wonders, or providing public
recreation;

(C) For public hunting, trapping, or fishing grounds or waters for the purpose of providing
areas in which the public may hunt, trap, or fish, as permitted by the provisions of this chapter and
the rules issued hereunder;

59 (D) For fish hatcheries, game farms, wildlife research areas, and feeding stations;

60 (E) For the extension and consolidation of lands or waters suitable for the above purposes61 by exchange of other lands or waters under his or her supervision;

62 (F) For such other purposes as may be necessary to carry out the provisions of this

63 chapter;

64 (12) Capture, propagate, transport, sell, or exchange any species of wildlife as may be
 65 necessary to carry out the provisions of this chapter;

66 (13) Sell timber for not less than the value thereof, as appraised by a qualified appraiser 67 appointed by the director, from all lands under the jurisdiction and control of the director, except those lands that are designated as state parks and those in the Kanawha State Forest. The 68 69 appraisal shall be made within a reasonable time prior to any sale, reduced to writing, filed in the 70 office of the director and shall be available for public inspection. The director must obtain the 71 written permission of the Governor to sell timber when the appraised value is more than \$5,000. 72 The director shall receive sealed bids therefor, after notice by publication as a Class II legal 73 advertisement in compliance with the provisions of §59-3-1 et seq. of this code and the publication 74 area for the publication shall be each county in which the timber is located. The timber so 75 advertised shall be sold at not less than the appraised value to the highest responsible bidder, who 76 shall give bond for the proper performance of the sales contract as the director shall designate; but 77 the director may reject any and all bids and readvertise for bids. If the foregoing provisions of this 78 section have been complied with and no bid equal to or in excess of the appraised value of the 79 timber is received, the director may, at any time, during a period of six months after the opening of 80 the bids, sell the timber in such manner as he or she deems appropriate, but the sale price may not 81 be less than the appraised value of the timber advertised. No contract for sale of timber made 82 pursuant to this section may extend for a period of more than 10 years. And all contracts heretofore entered into by the state for the sale of timber may not be validated by this section if a 83 84 contract is otherwise invalid. The proceeds arising from the sale of the timber so sold shall be paid 85 to the Treasurer of the State of West Virginia and shall be credited to the division and used 86 exclusively for the purposes of this chapter: Provided, That nothing contained herein may prohibit 87 the sale of timber which otherwise would be removed from rights-of-way necessary for and strictly 88 incidental to the extraction of minerals;

2024R2036A

89 (14) Sell or lease, with the approval in writing of the Governor, coal, oil, gas, sand, gravel, 90 and any other minerals that may be found in the lands under the jurisdiction and control of the 91 director, except those lands that are designated as state parks. The director, before making sale or 92 lease thereof, shall receive sealed bids therefor, after notice by publication as a Class II legal 93 advertisement in compliance with the provisions of §59-3-1 et seq. of this code, and the publication 94 area for such publication shall be each county in which such lands are located. The minerals so 95 advertised shall be sold or leased to the highest responsible bidder, who shall give bond for the 96 proper performance of the sales contract or lease as the director shall designate; but the director 97 may reject any and all bids and readvertise for bids. The proceeds arising from any such sale or 98 lease shall be paid to the Treasurer of the State of West Virginia and shall be credited to the 99 division and used exclusively for the purposes of this chapter;

(15) Exercise the powers granted by this chapter for the protection of forests and regulate
fires and smoking in the woods or in their proximity at such times and in such localities as may be
necessary to reduce the danger of forest fires;

(16) Cooperate with departments and agencies of state, local, and federal governments in
 the conservation of natural resources and the beautification of the state;

105 (17) Report to the Governor each year all information relative to the operation and 106 functions of the division, and the director shall make such other reports and recommendations as 107 may be required by the Governor, including an annual financial report covering all receipts and 108 disbursements of the division for each fiscal year, and he or she shall deliver the report to the 109 Governor on or before December 1 next after the end of the fiscal year so covered. A copy of the 110 report shall be delivered to each house of the Legislature when convened in January next 111 following;

(18) Keep a complete and accurate record of all proceedings, record and file all bonds and
 contracts taken or entered into, and assume responsibility for the custody and preservation of all
 papers and documents pertaining to his or her office, except as otherwise provided by law;

2024R2036A

115	(19) Offer and pay, in his or her discretion, rewards for information respecting the violation,
116	or for the apprehension and conviction of any violators, of any of the provisions of this chapter;
117	(20) Require such reports as he or she may determine to be necessary from any person
118	issued a license or permit under the provisions of this chapter, but no person may be required to
119	disclose secret processes or confidential data of competitive significance;
120	(21) Purchase as provided by law all equipment necessary for the conduct of the division;
121	(22) Conduct and encourage research designed to further new and more extensive uses of
122	the natural resources of this state and to publicize the findings of the research;
123	(23) Encourage and cooperate with other public and private organizations or groups in
124	their efforts to publicize the attractions of the state, including completing the feasibility study for the
125	Beech Fork State Park Lodge as follows:
126	(A) The director shall convene, prior to October 1, 2019, two public hearings:
127	(i) An initial public hearing shall be for the purpose of seeking public input regarding options
128	for the construction of a lodge and a conference center, including all available public, private, or
129	public-private partnership (PPP) funding and financing options; and
130	(ii) A subsequent public hearing at which the feasibility study and any recommendation
131	shall be available for public comment;
132	(B) The public hearings required by this subdivision must be held in a suitable location
133	reasonably close to Beech Fork State Park so as to accommodate public participation from the
134	citizens of Cabell, Lincoln, and Wayne counties; and
135	(C) Upon completion of the feasibility study, it shall be submitted by the director to the Joint

136 Committee on Government and Finance on or before December 1, 2019;

(24) Accept and expend, without the necessity of appropriation by the Legislature, any gift
or grant of money made to the division for all purposes specified in this chapter, and he or she shall
account for and report on all such receipts and expenditures to the Governor;

140 (25) Cooperate with the state historian and other appropriate state agencies in conducting

research with reference to the establishment of state parks and monuments of historic, scenic, and
recreational value, and to take such steps as may be necessary in establishing the monuments or
parks as he or she deems advisable;

(26) Maintain in his or her office at all times, properly indexed by subject matter and also in
chronological sequence, all rules made or issued under the authority of this chapter. The records
shall be available for public inspection on all business days during the business hours of working
days;

(27) Delegate the powers and duties of his or her office, except the power to execute
contracts not related to land and stream management, to appointees and employees of the
division, who shall act under the direction and supervision of the director and for whose acts he or
she shall be responsible;

(28) Conduct schools, institutions, and other educational programs, apart from or in
 cooperation with other governmental agencies, for instruction and training in all phases of the
 natural resources programs of the state;

155 (29) Authorize the payment of all or any part of the reasonable expenses incurred by an 156 employee of the division in moving his or her household furniture and effects as a result of a 157 reassignment of the employee: *Provided*, That no part of the moving expenses of any one such 158 employee may be paid more frequently than once in 12 months;

(30) Establish procedures and fee schedules for individuals applying for limited permithunts;

161 (31) Exempt designated sections within the Division of Natural Resources from the 162 requirement that all payments must be deposited in a bank within 24 hours for amounts less than 163 \$500, notwithstanding any other provision of this code to the contrary: *Provided,* That such 164 designated sections shall make a deposit in any amount no less than every seven working days; 165 and

166

(32) Promulgate rules, in accordance with the provisions of §29A-1-1 et seq. of this code,

to implement and make effective the powers and duties vested in him or her by the provisions of

this chapter and take such other steps as may be necessary in his or her discretion for the proper

and effective enforcement of the provisions of this chapter; and

170 (33) Cooperate with the State Resiliency Office to the fullest extent practicable to assist171 that office in fulfilling its duties.

ARTICLE 7. LAW ENFORCEMENT, MOTORBOATING, LITTER.

§20-7-4. Powers and duties of natural resources police officers.

(a) Natural resources police officers and other persons authorized to enforce the
 provisions of this chapter are under the supervision and direction of the director in the performance
 of their duties.

4 (b) Natural resources police officers have statewide jurisdiction and have authority to:

5 (1) Arrest on sight, without warrant or other court process, any person or persons 6 committing a criminal offense in violation of the laws of this state, in the presence of the officer, but 7 no arrest may be made where any form of administrative procedure is prescribed by this chapter 8 for the enforcement of the provisions of this chapter;

9 (2) Carry arms and weapons as may be prescribed by the director in the course and 10 performance of their duties, but no license or other authorization is required for this privilege;

(3) Search and examine, in the manner provided by law, any boat, vehicle, automobile,
conveyance, express or railroad car, fish box, fish bucket or creel, game bag or game coat or other
place in which hunting and fishing paraphernalia, wild animals, wild birds, fish, amphibians or other
forms of aquatic life could be concealed, packed or conveyed whenever they have reason to
believe that they would thereby secure or discover evidence of the violation of the provisions of
this chapter;

(4) Execute and serve a search warrant, notice or other process of law issued under the
authority of this chapter or other law relating to wildlife, forests, and all other natural resources, by
a magistrate or court having jurisdiction in the same manner, with the same authority and with the

20 same legal effect as a sheriff;

(5) Require the operator of any motor vehicle or other conveyance on or about the public
highways or roadways, or in or near the fields and streams of this state, to stop for the purpose of
allowing the natural resources police officers to conduct game-kill surveys;

(6) Summon aid in making arrests or seizures or in executing warrants, notices or
 processes, in the same manner as sheriffs;

26 (7) Enter private lands or waters, not including homes or their curtilages, within the state 27 without a warrant or other legal process while engaged in the performance of their official duties: 28 Provided, That this provision may not apply on posted land, as that term is defined in §61-3B-1 of 29 this code, unless the entry is requested by an owner, lessee, or other person entitled to possession 30 of the posted land, to dispatch crippled or distressed wildlife that the officer has personally 31 observed from a position where the officer had a lawful right to be, to prevent the imminent 32 unlawful killing of wildlife or the destruction of evidence of an unlawful killing where the officer has 33 articulable probable cause to believe either is about to occur, or to respond to a life-threatening 34 emergency or another immediate threat to public safety that was either reported to the officer or

35 that the officer personally observed from a position where he or she had a lawful right to be;

36 (8) Arrest on sight, without warrant or other court process, subject to the limitations set 37 forth in subdivision (1) of this section, any person or persons committing a criminal offense in 38 violation of any law of this state in the presence of the officer on any state-owned lands and waters 39 and lands and waters under lease by the Division of Natural Resources and all national forest 40 lands, waters and parks and U.S. Corps of Army Engineers' properties within the boundaries of the 41 State of West Virginia and, in addition to the authority conferred in other subdivisions of this 42 section, execute all arrest warrants on these state and national lands, waters and parks and U.S. 43 Corps of Army Engineers' properties, consistent with the provisions of article one, chapter sixty-44 two of this code;

45

(9) Arrest any person who enters upon the land or premises of another without written

2024R2036A

46 permission from the owner of the land or premises in order to cut, damage or carry away, or cause 47 to be cut, damaged or carried away, any timber, trees, logs, posts, fruit, nuts, growing plants or products of any growing plant. Any person convicted of cutting, damaging or carrying away or 48 49 causing to be cut, damaged or carried away any timber, trees, logs, posts, fruits, nuts, growing 50 plants or products of growing plants is liable to the owner in the amount of three times the value of 51 the timber, trees, logs, posts, fruit, nuts, growing plants or products of any growing plant, in 52 addition to and notwithstanding any other penalties by law provided by section thirteen, article 53 three, chapter sixty-one of this code:

(10) Make a complaint in writing before any court or officer having jurisdiction, and procure
and execute the warrant, when the officer knows or has reason to believe that a person has
violated a law of this state. The actions of the natural resources police officer have the same force
and effect as if made by a sheriff;

(11) Serve and execute warrants for the arrest of any person and warrants for the search of
any premises, buildings, properties or conveyances issued by a properly constituted authority in
the same manner, with the same authority, and with the same legal effect, as a sheriff; and

61 (12) Do all things necessary to carry into effect the provisions of this chapter.

62 (c) No natural resources police officers or other law-enforcement officers authorized to 63 enforce the provisions of this chapter or other laws of this state may place any surveillance camera 64 or game camera on posted land, as that term is defined in §61-3B-1 of this code, without first 65 obtaining consent from the owner, lessee, or other person entitled to possession of the posted land 66 or a search warrant as required by and under Article III, Section 6 of the Constitution of West 67 Virginia or the Fourth and Fourteenth Amendments of the Constitution of the United States: 68 Provided, That nothing in this subsection shall prohibit a natural resources police officer or other 69 person authorized to enforce the provisions of this chapter from placing a camera without consent 70 or a warrant in an area where the natural resources police officer or other person has a lawful right 71 to be and facing a location on any land that is open to public view.

72

(d) The provisions of this section do not apply to a law-enforcement agency acting in

73	compliance with the provisions of this article: Provided, That a law enforcement agency's
74	operation of an unmanned aerial vehicle for the purpose of surveillance, investigation into crime,
75	or any other purpose related to the enforcement of the criminal laws of this state or those of the
76	United States shall be in accordance with the Fourth Amendment to the Constitution of the United
77	States, Article III, § 6 of the Constitution of West Virginia, and §62-1A-12 of this code.
	CHAPTER 62. CRIMINAL PROCEDURE.
	ARTICLE 1A. SEARCH AND SEIZURE.
	§62-1A-12. Private land.
1	(a) Notwithstanding any provision of this code to the contrary, and subject only to the
2	exceptions set forth in subsection (d) of this section, no law-enforcement officer may search any
3	private land in this state without a valid warrant.
4	(b) For purposes of this section, "private land" means posted land, cultivated land, or
5	fenced land, as those terms are defined in §61-3B-1 of this code.
6	(c) For purposes of this section, "search" means to enter for the purpose of obtaining
7	information or the use of an unmanned aerial vehicle to enter or otherwise gather information from
8	private land.
9	(d) This section does not prohibit any law-enforcement officer from searching private land
10	without a warrant when:
11	(1) The officer has received permission from the property owner, lessee, or occupant;
12	(2) The officer is responding to a life-threatening emergency or another immediate threat to
13	public safety that was either reported to the officer or that the officer personally observed from a
14	place they had a lawful right to be; or
15	(3) The officer is dispatching crippled or distressed wildlife that the officer has personally
16	observed from a place they had a lawful right to be.

	<u>§62-1A-13. Prohibitions on surveillance cameras on private property.</u>
1	Notwithstanding any provision of this code to the contrary, no law-enforcement officer may
2	place any surveillance camera or game camera on private land, as that term is defined in §62-1A-
3	12 of this code, without first obtaining consent from the owner, lessee, or other person entitled to
4	possession of the private land or a valid search warrant: Provided, That nothing in this subsection
5	may prohibit a law-enforcement officer from placing a camera in an area where the law-
6	enforcement officer has a lawful right to be and facing a location on any land that is open to public
7	view without first obtaining consent or a search warrant.

NOTE: The purpose of this bill is to warrantless entry of private lands; limitations of entry onto private lands; clarifying the process for law enforcement entry onto posted private lands; use of surveillance cameras on or near posted private lands; searches and seizures on private lands; requiring a search warrant or other recognized exception for searches and seizures in open fields; providing a definition; providing for abolishing the common law open fields doctrine; prohibiting surveillance cameras on private property; and providing exceptions.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.